



Committee: BUDGET AND PERFORMANCE PANEL

Date: TUESDAY, 10 OCTOBER 2017

Venue: LANCASTER TOWN HALL

*Time:* 6.10 P.M.

### AGENDA

- 1. Apologies for Absence
- 2. Items of Urgent Business authorised by the Chairman
- 3. Declaration of Interests

To receive declarations by Members of interests in respect of items on this Agenda.

Members are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 9 and in the interests of clarity and transparency, Members should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Members are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

4. Performance and Service Accounts Update - Environmental Services

Chief Officer (Environment) to provide an oral update and report back.

5. Performance and Service Accounts - Health and Housing Service (excluding Council Housing) (Pages 1 - 56)

Oral report of the Chief Officer (Health and Housing).

6. Work Programme

To consider any items the Panel may want to add from the meeting.

### **ADMINISTRATIVE ARRANGEMENTS**

(i) Membership

Councillors Susan Sykes (Chairman), Tim Hamilton-Cox (Vice-Chairman),

Sam Armstrong, Tracy Brown, Andrew Gardiner, Terrie Metcalfe, John Reynolds, Roger Sherlock and Phillippa Williamson

# (ii) Substitute Membership

Councillors Dave Brookes, Nathan Burns, Ron Sands, John Wild, Nicholas Wilkinson and Peter Williamson

## (iii) Queries regarding this Agenda

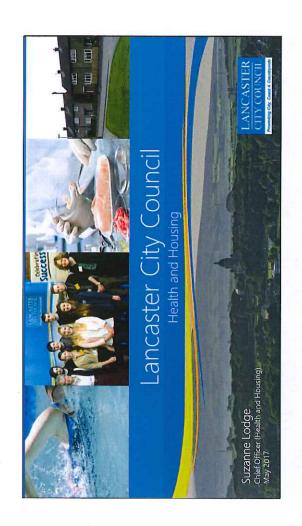
Please contact Tessa Mott, Democratic Services - telephone 01524 582074 or email tmott@lancaster.gov.uk.

### (iv) Changes to Membership, substitutions or apologies

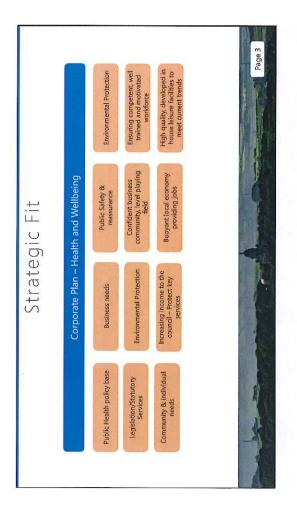
Please contact Democratic Support, telephone 582170, or alternatively email democraticsupport@lancaster.gov.uk.

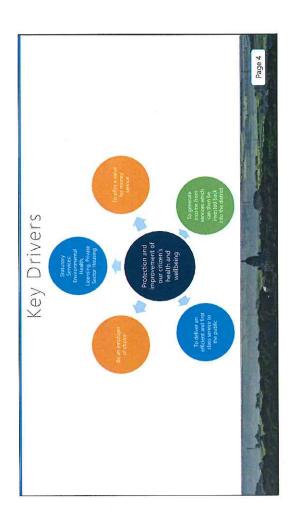
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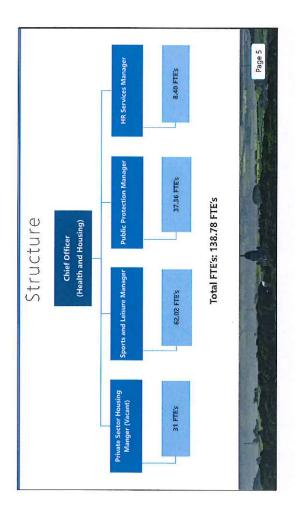
Published on Friday, 29th September, 2017.

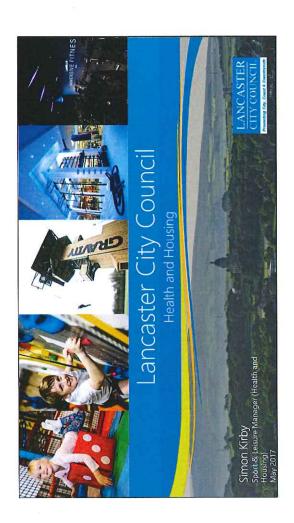






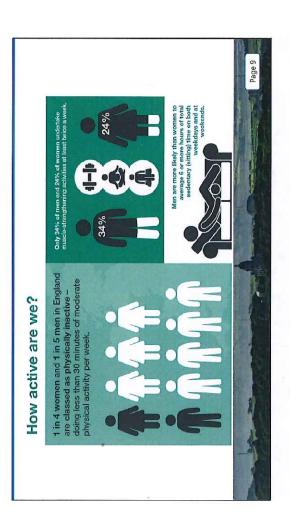






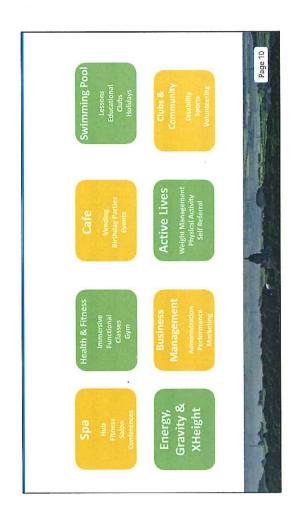
- In 1846 the Baths and Washouses Act was passed to encourage local authorities to build public baths and washhouses
- Prevent ill health and reduce the number of people dying prematurely
- Enhance mental health, quality of life
- Reducing social isolation
- Increasing physical activity levels all ages and abilities
- Delay the need for care in older adults (age 65)
- Nice place to live
- Bring communities together and work in partnership
- Understand needs of our community and provide equality of access to our facilities
- Increase visitors and spend within the District

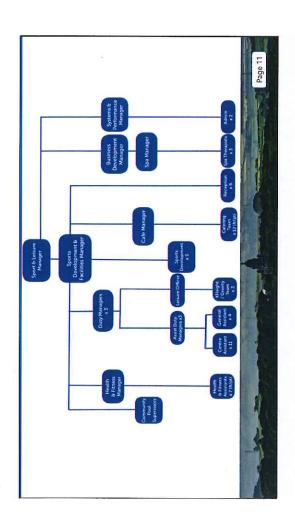




The Challengeople do not do enough physical activity to achieve good health

- health costs: physical activity helps prevent and manage over 20 health conditions and inadequate physical activity contributes to 1 in 10 early deaths (equal to smoking)
- social costs: for example, communities with higher levels of physical activity have greater community cohesion and inclusion, but the number of walked trips (including journeys to school) are on the decline
- economic costs: a physically active individual on average earns £6,500 more each year, and the cost of physical inactivity in England has been estimated at £8.2 billion a year





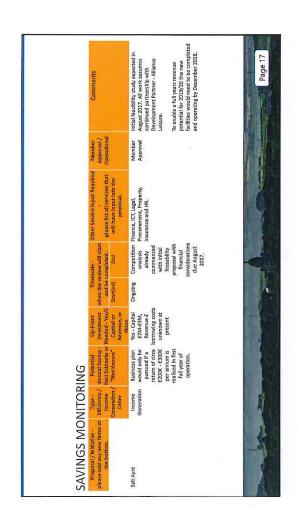
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Community Pools  Lomby Heydram & Camforth 100 500 G	020 000	10.800	39.700		211,000	-185,200		-185,200	25,800
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Active Lives		, tron	CON NO.		177 900	-177 600		-177, 600	300
cal Activity	6	11,400	28,400	61,600	176,600	-17.000		-17,000	159,600
	100	12,400	79,200		354,500	-194.600		-194,600	159,900
Sport and Letsure Other Management & Administration 131,400 ; Other (Mainly Playschemes)			36,500	284,900	481,600	4.700	-475.600	481,600	31,600
131,400	2,100	5,100	94,600	284,900	518,100	-10,700	-475,600	-186,300	31,800
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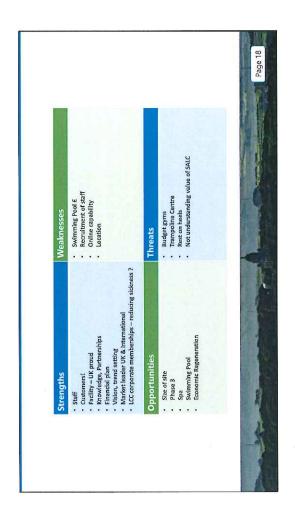
SALT AYRE LEISURE CENTRE	2016/17	2017/18	2018/19	2019/20
Latest Financial Position	Outturn	Budget	Forecast	Forecast
				64
Expenditure	2,294,308	2,323,100	2,518,500	2,584,000
Income	(1,231,500)	(2,383,800)	(2,689,700)	(2,790,000)
Direct Operating Cost	1,062,808	(60,700)	(171,200)	(206,000)
Support Service Costs	323,000	349,900	354,900	374,000
Renewals Reserve Contributions	50,000	150,000	150,000	150,000
Capital Financing Costs (re £5M investment)	0	177,600	189,500	189,500
Total Cost (excl Notional Charges)	1,435,808	616,800	523,200	507,500

- Active Lives Successful tender submission Public Health (£180k)
- University Cumbria £70k
- From 300k to 700k visits (excluding schools, clubs & events)
- 8 Courts £174k V 4 Courts £120k and £300k Energy / XHeight
- Café £146k to £470k
- Gym members from 700 to 2500 @£30 yield (£252k to £904k)
- Operating subsidy reduced more income than direct expenditure
- Pricing £24 to £34 Gym / £4 Energy / £1 Swim

- APSE Top quartile performer (direct subsidy)
- 2016/17 £1.96 cost per visit 2017/18 £0.09 surplus
- Nova Prestatyn / Cwmbran
- Pendle
- South Lakes / Lancashire
- Gravity!
- Immersive!
- Market leaders National significance Edinburgh, Knowsley, GLL, Blackburn
- International Denmark

Cincacinal Dantamental District			
Financial Periormance Indicators	lucome	Income 2016/17	Target 2017 / 18
	Actual	Forecast	
All facilities at Salt Ayre Leisure Centre (SALC)	£1,234,929	£1,225,300	£2,383,800
SALC café	£221,923	£215,300	£475,100
Kheight Indoor Climbing	£44,832	£26,700	£145,100
Energy indoor soft play	£62,361	£50,400	£159,100
Health and Fitness activities	£390,316	£401,000	£904,800
Gravity Flight Tower	£2,780	£2,500	£88,600
Spa facilities			£60,400
		Admissions	
	2016	2016/17	2017/18
Kheight Indoor Climbing	5,3	5,308	18,000
Energy indoor soft play area	18,7	18,730	47,730
Health and Fitness activities	1,72	57,407	133,078
Gravity Flight Tower (Outdoor)	21	189	7,088
Spa Facilities	ט		3,020
Total for Salt Ayre Leisure Centre	382,	382,220	737,740





Active Lives programme - working with complex medical conditions, weight management, encouraging physical activity for the inactive. 6000 interventations -weight management / increasing levels of physical activity / mental health - dementia awareness week !!!

Go Card and £1 swims to remove financial barriers to accessing leisure provision

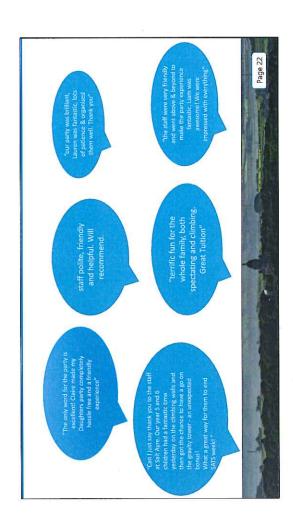
Travelling community – Mellishaw Park – use of showers / provision of electric cards for caravans / swimming pool / gym.

British Cycling to develop 600 junior riders. 5 clubs part of SALC cycling association — specific work prioitising female riders and staging regionally significant events at SALC e.g. North West Youth Tour – riders from abroad.

leadership conference for students that are excelling in school – volunteering (playtime games etc). Primary school sports festival – 800 youngsters. Training Schools Sports Partnership – annual conference for pe staff (primary and secondary). Contribute to outdoor education offer (Xheight / Gravity). Annual for teachers - community hub as venue.

Delivering holiday activities for people from deprived communities via CVS / Youth Service working with young people undertaking activities at salc to help reduce ASB – particularly during holidays. Playschemes located at Marsh, Ridge, West End and Heysham

- LED lighting
- Lighting sensors
- Efficient new heating systems
- Woodland management
- Refurbishment to latest building regulation standards
- Café biodegradable consumables
- Recycling
- Solar panels





Achieve income targets consistently

Spa

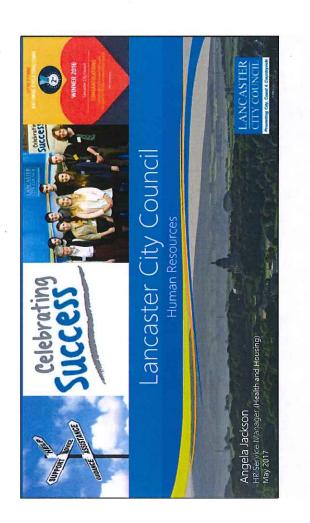
Continue meeting high expectations

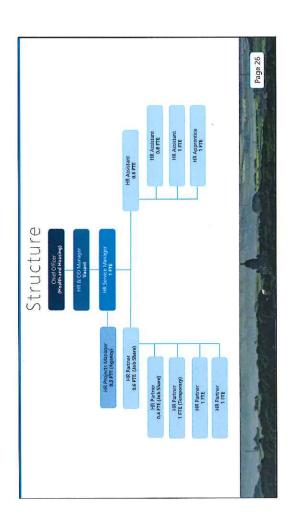
Maximising partnership opportunities – health

Balancing commercial approach with Council responsibilities for health & wellbeing

Capacity and skills

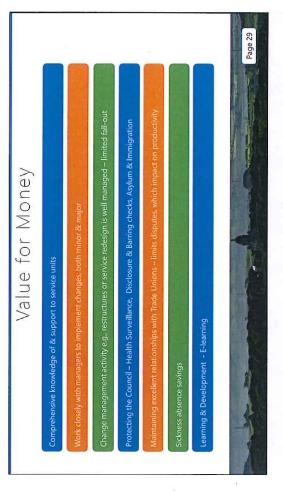
Bath and Washes Houses Act – why we are here!

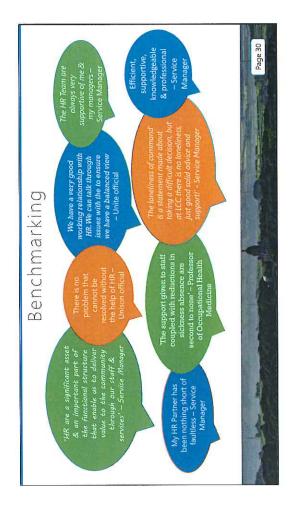


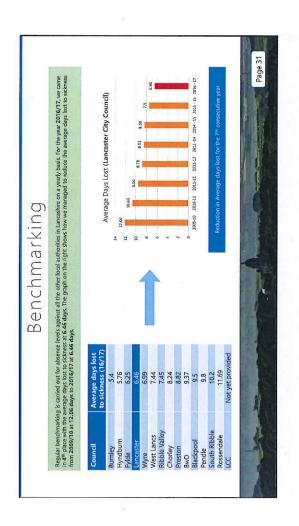


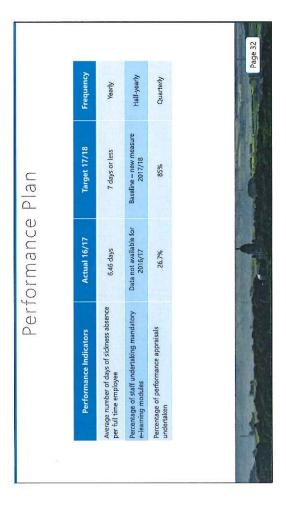


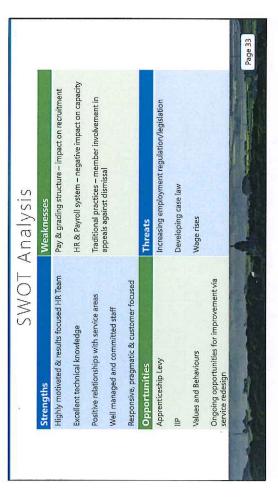
	Employees	Premises	Transport	Supplies and Recharges Services In	Recharges In	GROSS EXPENDITURE	Income	Recharges Out	GROSS	Appropriations EXPENDITURE	NET EXPENDITURE
	ч	3	ч	ч	ч	F	¥	ш	ч	44	¥
Human Resources	314,500	.*	1,100	11,500	205,800	532,900	(009)	(532,300)	(532,900)	-1	,
Corporate H.R.	43,600			47,600		91,200		(91,200)	(91,200)	3	
	358,100		1,100	59,100	205,800	624,100	(909)	(623,500)	(624,100)	,"	100
Notes to above											



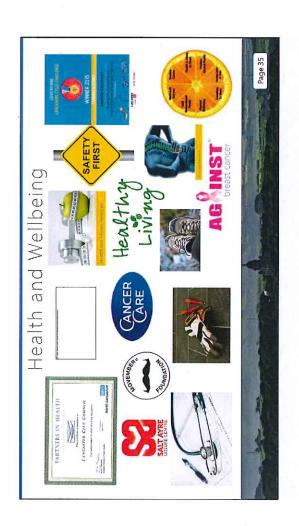


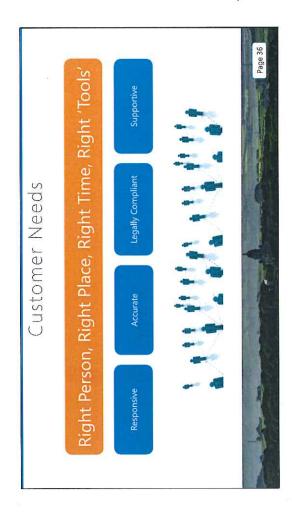


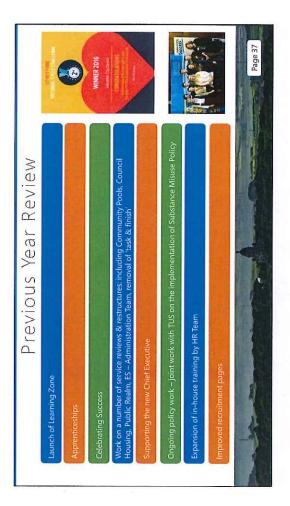


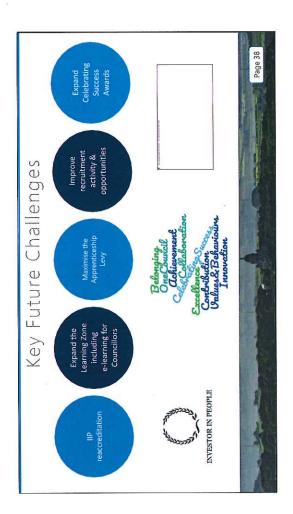


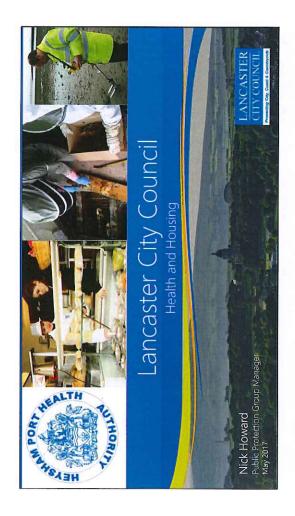


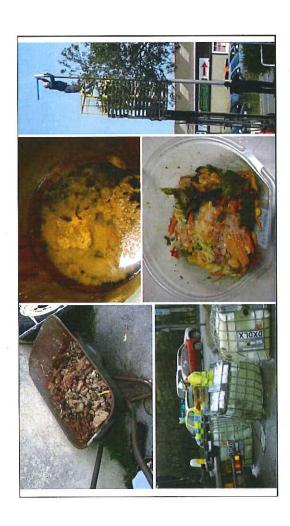












# Public Protection service group

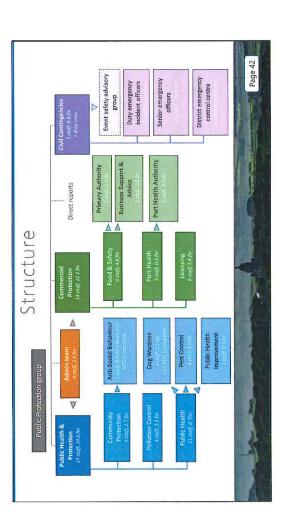
We provide a wide range of statutory public protection services:

- Problem-solving, regulatory, technical and scientific services
- safeguarding local people
- upholding safe and hygienic places and business standards, and
- striking the right balance between protective environmental conditions and promotion of a rich, diverse culture where people can freely enjoy fulfilling lives
- Committed action working with local people and partners to improve public health and well-being in our communities, and to reduce health inequalities



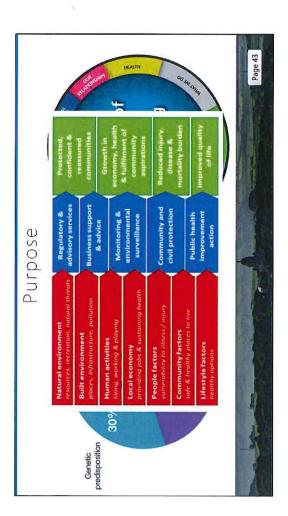
This is now the core function of Environmental Health / Public Protection (e.g. community plans building resilience, facilitating inward investment in our From a narrow 1800s public health agenda, public health law has developed and we now have a much broader Public Protection agenda. community infrastructure)

Annual figures are provided for 2016/17, the blue speech bubbles are Environmental Health only whilst the green ones include Licensing.



This is our structure as it stands, in functional themes and (in lighter shading) key business units

Shortly recruiting 2 x part-time ASB Officers, Assistant Pest Control Officer



The left hand image shows 'relative contributions to premature death', source: Public Health England 2016 strategic plan Better outcomes by 2020.

The right hand image shows the outline list of 'measures of national well-being', source: Office for National Statistics.

We created this image as our model for Public Protection.

It summarises:

- In red on the left, factors that affect people's health and well-being to some extent each is within human control but not necessarily an individual's
- In green on the right, the outcomes that people generally want for themselves and their communities.
- In blue in the middle, our general kinds of service activity

We are continuously checking how our services suitably protect people and also to help meet their outcomes, now and for the next generation:

"With this in mind, our overall purpose is to:

Make a real difference to residents' living standards – by coordinating work programmes and approaches, delivering high professional standards and moving beyond basic policies and procedures

Get results in tune with what really matters to people

Safeguard, maintain and make best use of professional and regulatory expertise in a different type of regulatory relationship Base this relationship on <u>thoroughly understanding what businesses,</u> their staff and customers really think and need

Cement the council's position as a <u>trusted force for positive business growth a</u>nd, where appropriate, a preferred business partner"





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Peat Control         138,200         1,0,400         10,400         10,400         70,400         223,70e         (5,500)           Composerta Strate Methods         \$1,000         1,0,400 <td>  PetControl   198,200   1,0,000   10,000   70,100   1,0,000   1,0</td> <td>- (00,700)</td> <td>(7,790)</td> <td>159,500</td>	PetControl   198,200   1,0,000   10,000   70,100   1,0,000   1,0	- (00,700)	(7,790)	159,500
Lancater Port Health  Compared Services  Compared S	Larcates Port Health 5,300 Corporate Safety 50,200 Corporate Safety 50,200 10,400 4,600 35,000 15,000 15,000 15,000 15,000 30,000 15,000 30,00	(166,900)	(006*95	61,800
Corporate Salety         50,200         -         13,100         93,600         157,200         -	Corporate Safety         90,200         -         -         13,100         39,000           Environmental Protection         202,400         10,400         4,600         3,3300         157,600           Environmental Protection         202,400         100         2,4500         150         150           Management & Administration         318,000         300         1,100         81,900         22,000	. (6,300)	(2,200)	(1,400)
Entire comment   Protection   2002-400   10,400   4,600   30,200   157,600   398,400   (21,200)   .   (21,200	Environmental Protection 202,400 19,400 4,400 59,200 157,800 Enraguezy Pariminals 30,000 1700 24,800 150,000 30,000 300 1500 51,800 51,800 52,000	•	•	157,200
33,000 770 24,800 116,500 77,9160 (4,000) (803,600) (804,600) 116,500 77,9160 (4,000) (803,600) (803,600) 117,916,900 10,700 25,700 185,500 72,200 (803,600)	33,000 300 1,500 51,800 252,300 6	(21,200)	21,200)	367,200
318,900 300 1,500 81,800 202,800 (4,000) (870,800) (874,800) 1,101,800 19,700 35,700 (855,900 (872,800) (872,800) (9	318,938 303 1,500 51,800 252,300			75,100
- (008,500) (008,500) (008,572) 007,831,5 009,531 005,801 007,81 007,01		(4,000) (520,800)	24,800)	£
	10,700 35,700 195,600 782,900	(272,600) (635,800)		1,218,300

	[ ]							_		
	2017/18 projected	35,869	11,260	1,430	177,500	25,000	251,059	353,900	604,959	Page 47
	2016/17	35,869	13,660	1,430	105,787 126,842 106,006 161,885	11,000	223,844	348,976	572,820	
	2015/16	36,300	20,431	1,440	106,006	3,630	167,807	303,331	471,138	
(0)	2014/15	41,588	8,504	2,860	126,842	I)	179,794	315,718	495,512	
dno	2013/14	27,711	12,811	4,070	105,787	e	150,379	332,827	483,206	
900	2012/13 2013/14 2014/15 2015/16 2016/17	31,421 27,711 41,588	897	870	87,179	ř.	120,367 150,379 179,794 167,807 223,844	318,645 332,827 315,718 303,331 348,976	439,012 483,206 495,512 471,138 572,820 604,959	
tection	Income type	Statutory fees	Recovered costs	Fines	Elective income	Partner funding	E.H. subtotal	Licensing	Public Protection all told	
Public Protection group			lealth	H listin		Envir				

Elective income is dominated by pest control but other service areas are starting over last 3 years to generate income, better to come. Aiming to generate further external funding of enhanced council services (DFEO, ASB, Public Health & WB improvement) e.g. Food Safety now generating significant, growing income – down to PAP, Safer Food Direct & Food hygiene training

### 3 year service plan

## Cross-cutting themes

Being proactive and well-planned in the way we deliver...

Running 'lean' and offering great value

Building strong and mutually sustaining relationships

· Working closely in support of local communities

Demonstrating professional good practice & learning from successes and innovations

# Our Environmental Health mission through this three year plan is to:

Deliver excellent services and measurably improve daily life and future prospects for our residents, businesses and visitors – working closely with partners and stakeholders. Work to earn the council added value recognition and substantial return on investment in our

forward-thinking, high-impact and business-minded (entrepreneurial) service design and delivery.

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# Benchmarking & Value for Money

# Food, infectious disease control, port health & workplace safety

 Very challenging and diverse workload for a small team that is breaking new ground in changing methods and relationships with businesses

# Noise nuisance and anti-social behaviour, dog wardens

 Uniquely lean and customer focussed 'door-stepping' service focussing on prevention and getting to root causes (e.g. mental health, substance abuse)

#### Pest Control

- Most highly regarded council pest control service across NW England
- · Marketing contract services with aim of becoming largely cost-neutral

#### Licensing

Capacity, performance & benchmarking review planned





## Service measures:

Key service measures reflect customer-centred service 'purpose', e.g.:

- Satisfaction / service impact ratings
- 1st meaningful response / end-to-end times
  - Capability measures
    - Managing variation

## Performance focus:

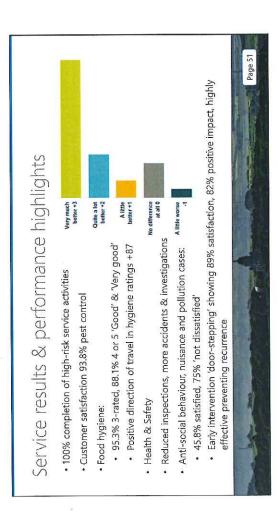
Annual service area plans

Month-by-month clarity of expected performance

Monthly performance conversations

Supervisor training in coaching

Continuous improvement drive, with staff at the centre



Food hygiene ratings for 1,391 food businesses. 'Direction of travel' in food hygiene ratings: 223 improved - 136 worsened by at least one rating, net result +87 overall (ratings are calculated in three parts, and the net direction for the 'confidence in management' part is +69)

171 'doorstepping' early interventions made for anti-social behaviour

Expertise     Expertise     Recruitment, capacity     Recruitment, capacity     Recruitment, capacity     Recruitment, capacity     Recruitment, capacity     Recruitment, capacity     Professional training & networking     Recruitment, capacity     Professional training & networking     Recruitment, capacity     Recruitment	Strengths	Weaknesses
	Staff commitment levels Expertise Responsiveness Flexibility, adaptability Innovations leading to more purposeful engagement by some paftners	Recruitment, capacity Professional training & networking resources Organisational learning Capacity to support in-service improvement & change programmes
	Opportunities	Threats
	<ul> <li>Forge close working relationships</li> <li>Change the nature of our engagement with communities</li> <li>Seize the ground for ethical and sustainable commercialisation</li> </ul>	<ul> <li>Losing experienced officer (2yr recovery)</li> <li>Preparing and equipping services adequately for an increasingly complex operating environment</li> <li>Being 'done to' as an organisation</li> </ul>



# Primary Authority Partnership customer feedback:

" Since being asked to take partnership with the Local Authority and join in the Primary Authority, we have noticed many improvements with in our organisation, listed as follows.

- Standardisation across the 3 authorities we deal with.
- The staff have a greater understanding of food safety and now take greater interest in managing the required paperwork.
- Each of our shops and staff now have a different opinion of EHO's and their duties, which has led to a closer working relationship between the two.
  - We have achieved the highest Scores in Food Hygiene Rating because of the above.
- With the help of the local EHO we have greatly simplified and improved our paperwork monitoring sheets, thus giving the staff easier understanding of all food safety issues.
- The structure that Primary Authority provides, has also improved other areas within the shops, the staff seem to work better as a team, as they all accept some responsibility for all jobs within the shop. This can only mean that if they are working well together then the service to our customers must have improved

May the partnership continue.

Colin Twiname, General Manager - Diggle's Ltd "

## Community Plans:

All parish councils were contacted with an offer to assist them to develop community emergency plans so that in any future widespread emergency they could implement a local plan to look after the community and particularly any vulnerable people. This work was greatly assisted by the award of grants from the Lancashire Flood Appeal to improve the resilience of a number of community centres and village halls.

This has so far led to:

- 7 x Operational plans: Halton, Carnforth, Nether Kellett, Caton & North Quernmore, Overton, Sunderland Point, Slyne with Hest
- 5 x Nearing completion: Warton, Silverdale, Ireby with Leck, Borwick & Priest Hutton (Joint plan) and Over Kellett (Activated in March for a 36 hr power cut in village).
- 2 x In preparation: St Thomas' Church and Ridge Community Centre.

Amounts varied from £1450 (Slyne with H) up to £9,000-£10,000 (Caton, Halton, St. Thomas' Borwick, Ridge) and amounts in between.

## Previous Year Review

- New relationships & ways of working, more commercially minded
- Strengthening of the Primary Authority Partnership scheme
- Introduction of Safer Food Direct service to food businesses
- Pest Control income generation up 22% on base year (2014/15)
- Fully established the dedicated Dog Fouling Enforcement Officer service
- Introduced a dedicated Anti-Social Behaviour Officer service
- Developed & launched county-wide air quality planning guidance



Fourth primary authority partnership entered with Chameleon Bar & Dining and now preparing for a fifth partnership with Provincial Inns.

Safer Food Direct (chargeable services offering business support and advice for new business start-ups and pre-inspection audit) has been well received by food business proprietors.

Pest Control developing and marketing a range of contract services aiming at higher-income clients.

Partnering with Morecambe Town Council as the funder and council delivering the service is entering its third year under a service level agreement. Fixed penalty notices served for a range of offences, now entering 'beach ban' season. The dog fouling pick-up rate is 99.1%, we are working hard to catch the remaining 0.9% "in the act" for enforcement.

Anti-social behaviour service has shown good early results, we are about to start recruiting two further part-time ASB Officers. What's different about this service is the working relationship growing with Lancashire Police and the service design to nip ASB it in the bud, prevent recurrence and get to the root

Lancaster CC has led the development of air quality guidance for adoption by planning services across Lancashire.